



CARL T.C. GUTIERREZ
GOVERNOR OF GUAM

Refer to
Legislative Secretary

OCT 19 1998

The Honorable Antonio R. Unpingco
Speaker
Mina'Bente Kuattro na Liheslaturan Guahan
Twenty-Fourth Guam Legislature
Guam Legislature Temporary Building
155 Hesler Street
Hagåtña, Guam 96910

OFFICE OF THE LEGISLATIVE SECRETARY	
ACKNOWLEDGMENT RECEIPT	
Received By	<u>[Signature]</u>
Time	<u>3:50 pm</u>
Date	<u>10.19.98</u>

Dear Speaker Unpingco:

Enclosed please find Substitute Bill No. 736 (COR), "AN ACT TO REDUCE THE LEGISLATIVE BUDGET FOR THE UPCOMING FISCAL YEAR AND TO USE THE SAVINGS TO FUND A DRUG REHABILITATION CENTER, A DRUG CZAR AND COORDINATE DRUG INTERVENTION AND REHABILITATION EFFORTS; TO RECALL P.L. NO. 24-59; AND FOR OTHER PURPOSES", which was vetoed and overridden by I Liheslatura. This legislation is now designated as **Public Law No. 24-289.**

Very truly yours,

[Signature]
Carl T. C. Gutierrez
I Maga'lahaen Guahan
Governor of Guam

Attachment: copy attached for signed bill or overridden bill
original attached for vetoed bill

cc: The Honorable Joanne M. S. Brown
Legislative Secretary

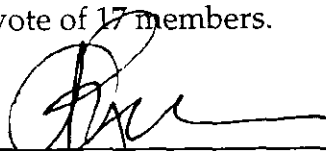
01070

Office of the Speaker
ANTONIO R. UNPINGCO
Date: 10-19-98
Time: 12:25
Rec'd by: [Signature]
Print Name: Charlene D.

MINA'BENTE KUATTRO NA LIHESLATURAN GUAHAN
1998 (SECOND) Regular Session


CERTIFICATION OF PASSAGE OF AN ACT TO I MAGA'LAHEN GUAHAN

This is to certify that Substitute Bill No. 736 (COR), "AN ACT TO REDUCE THE LEGISLATIVE BUDGET FOR THE UPCOMING FISCAL YEAR AND TO USE THE SAVINGS TO FUND A DRUG REHABILITATION CENTER, A DRUG CZAR AND COORDINATE DRUG INTERVENTION AND REHABILITATION EFFORTS; TO RECALL P.L. NO. 24-59; AND FOR OTHER PURPOSES," returned without approval of *I Maga'lahaen Guahan*, was reconsidered by *I Liheslaturan Guahan* and after such reconsideration, did agree, on the 16th day of October, 1998, to override said bill notwithstanding the veto of *I Maga'lahaen Guahan* by a vote of 17 members.



ANTONIO R. UNPINGCO
Speaker

Attested:



JOANNE M.S. BROWN
Senator and Legislative Secretary

This Act was received by *I Maga'lahaen Guahan* this 19th day of October
1998, at 8:45 o'clock 9 .M.



Assistant Staff Officer
Maga'lahaen's Office

**MINA'BENTE KUATTRO NA LIHESLATURAN GUAHAN
1998 (SECOND) Regular Session**

Bill No. 736 (COR)

As substituted by the Author
and amended on the Floor.

Introduced by:

Mark Forbes
L. A. Leon Guerrero
A. C. Blaz
J. M.S. Brown
F. B. Aguon, Jr.
A. C. Lamorena, V
E. J. Cruz
T. C. Ada
Felix P. Camacho
Francisco P. Camacho
M. C. Charfauros
W. B.S.M. Flores
L. F. Kasperbauer
C. A. Leon Guerrero
J. C. Salas
A. L.G. Santos
F. E. Santos
J. T. Won Pat
V. C. Pangelinan
A. R. Unpingco

**AN ACT TO REDUCE THE LEGISLATIVE BUDGET
FOR THE UPCOMING FISCAL YEAR AND TO USE
THE SAVINGS TO FUND A DRUG
REHABILITATION CENTER, A DRUG CZAR AND
COORDINATE DRUG INTERVENTION AND
REHABILITATION EFFORTS; TO RECALL P.L. NO.
24-59; AND FOR OTHER PURPOSES.**

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

1 **Section 1. Legislative Findings and Intent.** *I Liheslaturan Guahan* has
2 seen a decline in revenues due to the Asian economic crises, unplanned
3 expenditures of funds as a result of Supertyphoon Paka, and a continuing
4 draw down on local revenues for the provision of public services to indigent
5 citizens. This decline in revenues and increased expenditures prompts *I*
6 *Liheslaturan Guahan* to recall Public Law Number 24-59 with the intent to
7 amend those sections of the biennial appropriations act pertaining to the
8 Fiscal Year ending September 30, 1999. It is also *I Liheslaturan Guahan's* intent
9 to allow the Executive and Judicial Branches to present proposed
10 amendments to each respective budget, and to set the date(s) for submission
11 of the documents to support such amendments.

12 **Section 2.** The sum of Ten Million Eight Hundred Thousand Dollars
13 (\$10,800,000) is appropriated from the General Fund for the operations of *I*
14 *Liheslaturan Guahan* for Fiscal Year 1999. This is a reduction of Two Million
15 One Hundred Fifty Thousand Dollars (\$2,150,000) from current annual
16 appropriation levels. Notwithstanding any other provision of law, all lapses
17 for each senatorial office budget shall carry over to Fiscal Year 1999.

18 **Section 3. Limits on Senatorial Budgets.** No senatorial office
19 budget shall exceed Two Hundred Forty Thousand Dollars (\$240,000.00)
20 annually. All senatorial office budgets shall be equal in amount, without
21 regard to party affiliation. This Section shall *not* apply to the Office of the
22 Speaker or Vice-Speaker.

23 **Section 4. Limits on Standing Committee Budgets.** No Standing
24 Committee of *I Liheslaturan Guahan* shall have an annual budget in excess of

1 One Hundred Ninety Thousand Dollars (\$190,000.00). This Section shall *not*
2 apply to the Office of the Speaker or Vice-Speaker.

3 **Section 5.** Notwithstanding Public Law Number 24-160, the sum of
4 Two Million Dollars (\$2,000,000) is appropriated from the General Fund for
5 the Fiscal Year 1999 to the Department of Mental Health and Substance Abuse
6 (“DMHSA”) to establish a twenty-four (24) hour residential drug treatment
7 facility on Guam. Such facility shall be named by DMHSA. The facility shall
8 provide full residential care and treatment to any and all chemically
9 dependent individuals, including the chemically dependent juvenile
10 population. The programs and activities of the “New Beginnings” program at
11 DMHSA shall be incorporated into the facility. All local and Federal funding
12 sources currently intended for, or earmarked to, the “New Beginnings”
13 program, and all personnel and material resources assigned to “New
14 Beginnings,” shall be transferred to the facility. The facility shall be located at
15 a location separate, distinct and apart from the main facilities of DMHSA.
16 The facility shall, at a minimum, offer twenty-four (24) hour residential
17 treatment, family and individual counseling and intervention to adults and
18 juveniles with a chemical dependency. DMHSA shall develop and implement
19 a budget for the facility, and shall transmit such budget, in writing, to the
20 Speaker of *I Liheslaturan Guahan*. Approval of the budget by *I Liheslaturan*
21 *Guahan* is *not* required for services to proceed. Should the facility require
22 additional funding, *I Maga’lahen Guahan* shall transfer such funds to DMHSA
23 within the fifteen percent (15%) transfer authority authorized by the Budget
24 Act. This appropriation is *not* subject to the allotment process controls, or the
25 authority of, the Bureau of Budget and Management Research. Funds

1 appropriated herein for DMHSA shall be released on a monthly basis to
2 DMHSA, exclusively for the purposes detailed herein. Further, funds
3 appropriated by this Act are *not* subject to the transfer authority of *I*
4 *Maga'lahaen Guahan*. DMHSA shall report quarterly to *I Maga'lahaen Guahan* and
5 to the Speaker of *I Liheslaturan Guahan* on the expenditures and activities of
6 the facility. The Director of Mental Health and Substance Abuse shall
7 immediately report to *I Maga'lahaen Guahan* and the Speaker of *I Liheslaturan*
8 *Guahan* any bureaucratic difficulty encountered in filling staff positions for the
9 programs of the facility. The appropriation detailed in this Section is intended
10 to direct the savings made by *I Liheslaturan Guahan* to a critical need.

11 **Section 6.** The sum of One Hundred Fifty Thousand Dollars
12 (\$150,000.00) is appropriated for Fiscal Year 1999 to the Office of *I Maga'lahaen*
13 for the purposes of establishing the Office of the Drug Eradication and
14 Treatment Coordinator, otherwise designated as Guam's Drug Czar, and
15 hereinafter referred to as the "Office." The purpose of this Office is to
16 coordinate government and community activities designed to interdict or
17 eradicate drugs. The Office will work in close coordination with the Bureau
18 of Planning, which shall serve as primary staff to the Office. The Office shall
19 be designated to coordinate the disbursement and allocation of Federal anti-
20 drug funds currently administered by *I Maga'lahaen's* Office and the Bureau of
21 Planning under the Drug-Free Schools and Communities Act, again in
22 coordination with the Bureau of Planning.

23 The Coordinator of the Office, the "Drug Czar," shall be an individual
24 with clear experience in the coordination of multi-agency activities and shall
25 have a background in substance abuse treatment or prevention programs.

1 The Drug Czar shall possess a bachelor's degree from an institution
2 accredited in the United States, and a minimum of five (5) years of experience
3 in social work, health care, human development, drug-related law
4 enforcement or other related fields. Compensation for the Coordinator shall
5 be determined by *I Maga'lahaen Guahan*, but shall *not* exceed Seventy-five
6 Thousand Dollars (\$75,000.00) per annum. The Coordinator shall serve as
7 chair of a committee that shall be established called the Drug Eradication and
8 Treatment Coordinating Committee that shall be comprised of the Director of
9 Planning, the Chief of Police, the Director of Customs and Quarantine, the
10 Director of Mental Health and Substance Abuse, the Director of Education,
11 the Director of Public Health and Social Services, the Executive Director of the
12 Superior Court of Guam and the Director of the Department of Corrections, or
13 each of their sundry and several designees, and such additional members as *I*
14 *Maga'lahaen Guahan* may designate.

15 The Committee is responsible for producing a coordinated and
16 comprehensive plan for dealing with Guam's drug crisis that shall include, at
17 a minimum, specific and coordinated components dealing with drug
18 education, enforcement and treatment. The Committee shall submit such a
19 plan to *I Liheslaturan Guahan* within six (6) months of the effective date of this
20 Act.

21 **Section 7.** Two Hundred Thousand Dollars (\$200,000.00) is hereby
22 appropriated from the General Fund for Fiscal Year 1999 to the Department of
23 Mental Health and Substance Abuse to fund the immediate re-opening of the
24 twenty-four (24) hour Residential Inpatient Drug and Rehabilitation Program.
25 This appropriation shall be used first to fund one (1) psychiatrist and two (2)

1 counselors for said program, and thereafter for other expenses of the
2 program.

3 **Section 8.** All references to the date "September 30, 1999" in Public
4 Law Number 24-59 shall be *amended* to "March 31, 1999." For the purposes of
5 this Act, all references to "annual" or "fiscal year" shall be construed as the
6 six (6) month period beginning October 1, 1998 and ending on March 31, 1999.

7 **Section 9.** Section 1 of Chapter II of Public Law Number 24-59 is
8 hereby *amended* to read as follows:

9 **"CHAPTER II.**

10 **APPROPRIATIONS FOR EXECUIVE BRANCH OPERATIONS.**

11 **Section 1. Executive Branch Appropriation.** (a) Two Hundred
12 Eighty Million Seven Hundred Sixty One Thousand Seven
13 Hundred Sixteen Dollars (\$280,761,716) is appropriated for the
14 operations of the Executive Branch, with the exception of the
15 Department of Education, for the fiscal year ending September 30,
16 1998. This sum is composed of Two Hundred Twenty-seven
17 Million Six Hundred Seven Thousand One Hundred Sixty-two
18 Dollars (\$227,607,162) from the General Fund; Thirty-one Million
19 One Hundred Ninety-eight Thousand Six Hundred Sixty-eight
20 Dollars (\$31,198,668) from Special Funds; and Twenty-one Million
21 Nine Hundred Fifty-five Thousand Eight Hundred Eighty-six
22 Dollars (\$21,955,886) from Federal Matching Grants-in-Aid. The
23 appropriation shall be expended as contained in the attached
24 **'Exhibit B.'**

1 (b) One Hundred Forty Million Three Hundred Eighty
2 Thousand Eight Hundred Fifty-eight Dollars (\$140,380.858) is
3 appropriated for the operations of the Executive Branch, with the
4 exception of the Department of Education, for the period of
5 October 1, 1998 through February 28, 1999. This sum is composed
6 of One Hundred Thirteen Million Eight Hundred Three Thousand
7 Five Hundred Eighty-one Dollars (\$113,803,581) from the General
8 Fund; Fifteen Million Five Hundred Ninety-nine Thousand Three
9 Hundred Thirty-four Dollars (\$15,599,334) from Special Funds;
10 and Ten Million Nine Hundred Seventy-seven Thousand Nine
11 Hundred Forty-three Dollars (\$10,977,943) from Federal Matching
12 Grants-in-Aid."

13 **Section 10. Miscellaneous Appropriations.** Each appropriation
14 contained in Chapter III of Public Law Number 24-59, "*Miscellaneous*
15 *Appropriations*" is amended to an amount not to exceed one half (1/2) of the
16 amount appropriated for the period ending September 30, 1998.

17 **Section 11. Budget Recall.** For the fiscal year beginning on October 1,
18 1998, the Executive and Judicial Branches, with the exception of the
19 Department of Education, shall submit its proposed budget expenditure plans
20 for the period of April 1, 1999 through September 30, 1999 to *I Liheslaturan*
21 *Guahan* for its review and consideration. Such budget plans are to be
22 submitted on or before February 28, 1999.

23 **Section 12. Severability.** If any provision of this Law or its
24 application to any person or circumstance is found to be invalid or contrary to
25 law, such invalidity shall *not* affect other provisions or applications of this

- 1 Law which can be given effect without the invalid provisions or application,
- 2 and to this end the provisions of this Law are severable.

Fiscal Years 1998 and 1999 Executive Branch Appropriation

Exhibit B

	General Fund	Special Fund	Notes	Fed Fund	Total	FTE's
DEPT OF ADMINISTRATION	\$ 9,855,584	\$ 640,000	1		\$ 10,495,584	224
BUREAU OF BUDGET AND MANAGEMENT RESEARCH	\$ 1,520,000				\$ 1,520,000	32
BUREAU OF PLANNING	\$ 960,746				\$ 960,746	18
CIVIL SERVICE COMMISSION	\$ 1,158,712				\$ 1,158,712	20
COMMISSION OF SELF DETERMINATION	\$ 540,000				\$ 540,000	4
OFFICE OF THE GOVERNOR	\$ 6,460,000				\$ 6,460,000	119
STATE COUNCIL ON VOCATIONAL EDUCATION	\$ 175,500				\$ 175,500	4
TERRITORIAL PLANNING COUNCIL	\$ 204,147				\$ 204,147	4
GUAM ELECTION COMMISSION	\$ 670,712				\$ 670,712	12
MAYOR'S COUNCIL	\$ 6,800,000				\$ 6,800,000	176
DEPT. OF COMMERCE	\$ 1,748,300	\$ 189,835	8	\$ -	\$ 1,938,135	51
DEPARTMENT OF REVENUE AND TAXATION	\$ 10,400,000				\$ 10,400,000	244
GUAM FINANCE COMMISSION	\$ 270,000				\$ 270,000	2
GUAM VISITORS' BUREAU - TOTAL BUDGET FY 1998	\$ -	\$ 13,752,755	3		\$ 13,752,755	31
Salaries & Benefits	GVB - LINE ITEM	\$ 1,372,915				
Travel & Transportation	GVB - LINE ITEM	\$ 19,303				
Contractual Services	GVB - LINE ITEM	\$ 785,221				
Office Space Rentals	GVB - LINE ITEM	\$ -				
Supplies & Materials	GVB - LINE ITEM	\$ 15,000				
Equipment	GVB - LINE ITEM	\$ -				
Miscellaneous	GVB - LINE ITEM	\$ 51,000				
Utilities	GVB - LINE ITEM	\$ 114,720				
Capital Outlay	GVB - LINE ITEM	\$ 25,000				
Japan Marketing & Operations	GVB - LINE ITEM	\$ 7,790,591				
Korea Marketing & Operations	GVB - LINE ITEM	\$ 1,038,025				
Taiwan Marketing & Operations	GVB - LINE ITEM	\$ 358,000				
Hong Kong Marketing & Operations	GVB - LINE ITEM	\$ 429,980				
Philippines Marketing & Operations	GVB - LINE ITEM	\$ 100,000				
North America Marketing & Operations	GVB - LINE ITEM	\$ 300,000				
Pacific marketing & Operations	GVB - LINE ITEM	\$ 78,000				
Cultural Heritage - Community Program	GVB - LINE ITEM	\$ 410,000				
Community Development - Comm. Program	GVB - LINE ITEM	\$ 260,000				
TIVVA - Community Program	GVB - LINE ITEM	\$ 160,000				
Research	GVB - LINE ITEM	\$ 445,000				
DEPT. OF AGRICULTURE	\$ 2,857,700	\$ 1,619,639	2	\$ 418,787	\$ 4,896,126	137
CHAMORRO LAND TRUST COMMISSION	\$ 450,000				\$ 450,000	13
GUAM COUNCIL ON THE ART AND HUMANITIES	\$ -	\$ 706,000	3	\$ 247,600	\$ 953,600	10
DEPT. OF LAND MANAGEMENT	\$ 2,764,000	\$ 965,000	4		\$ 3,729,000	102
GUAM LIBRARY	\$ 1,264,300		9	\$ 83,971	\$ 1,348,271	42
GUAM MUSEUM	\$ -	\$ 450,000	3		\$ 450,000	10
DEPT. OF PARKS AND RECREATION	\$ 3,283,849	\$ 2,660,000	5		\$ 5,943,849	181
CHIEF MEDICAL EXAMINER	\$ 314,500				\$ 314,500	3
DEPT. OF CORRECTIONS	\$ 15,015,184				\$ 15,015,184	285
CUSTOMS & QUARANTINE	\$ -	\$ 9,724,669	2		\$ 9,724,669	202
GUAM FIRE DEPT.	\$ 19,100,000				\$ 19,100,000	398
GUAM POLICE DEPT.	\$ 27,500,000			\$ 1,788,408	\$ 29,288,408	618
DEPT. OF LAW	\$ 6,327,136			\$ 1,770,964	\$ 8,098,100	175
BUREAU OF MILITARY AFFAIRS	\$ 521,000			\$ 484,341	\$ 1,005,341	27
CIVIL DEFENSE	\$ 150,843			\$ 211,000	\$ 361,843	7
DEPT. OF YOUTH AFFAIRS	\$ 3,884,000			\$ 33,000	\$ 3,917,000	102

Fiscal Years 1998 and 1999 Executive Branch Appropriation

Exhibit B

	General Fund	Special Fund	Notes	Fed Fund	Total	FTE's
AGENCY FOR HUMAN RESOURCES DEVELOPMENT	\$ 261,429				\$ 261,429	7
GUAM ENVIRONMENTAL PROTECTION AGENCY	\$ 1,175,843			\$ 1,730,162	\$ 2,906,005	58
GUAM HEALTH PLANNING AND DEVELOPMENT	\$ 245,442				\$ 245,442	6
DEPT. OF LABOR	\$ 2,661,040			\$ 70,000	\$ 2,631,040	82
DEPT OF MENTAL HEALTH AND SUBSTANCE ABUSE	\$ 5,738,279				\$ 5,738,279	160
PUBLIC HEALTH AND SOCIAL SERVICES	\$ 65,874,114			\$ 13,134,197	\$ 79,008,311	486
VETERANS AFFAIRS	\$ 238,000				\$ 238,000	4
DISID (DEPARTMENT) **	\$ 1,570,865			\$ 1,983,456	\$ 3,554,321	28
DSSID (Division of DISID) *	\$ 847,489				\$ 847,489	15
CHAMORRO LANGUAGE COMM.	\$ 133,030	\$ 50,770	3		\$ 183,800	4
GUAM EDUCATIONAL TELE. CORP.	\$ 451,169				\$ 451,169	12
GUAM CONTRACTORS LICENSE		\$ 375,000	6		\$ 375,000	8
Professional Engineers, Architects, and Land Surveyors Board Fund		\$ 65,000	7		\$ 65,000	0
DEPT. OF PUBLIC WORKS	\$ 24,314,249				\$ 24,314,249	622
Solid Waste Division - DPW					\$ -	91
Agency Grand Total	\$ 227,607,162	\$ 31,198,668		\$ 21,955,886	\$ 280,761,716	4816

* DSSID = Division of Support Services for Individuals with Disabilities.

** DISID = Department of Intergrated Services for Individuals with Disabilities.

Notes

- 1 Housing Revolving Fund (\$590,000), Special Surplus Property Fund (\$50,000)
- 2 Customs & Quarantine Inspection Services Fund
- 3 Tourist Attraction Fund
- 4 Land Survey Revolving Fund
- 5 Parks Fund (\$105,000), Tourist Attraction Fund (\$ 2,295,000)
- 6 Guam Contractors License Board Fund
- 7 Professional Engineers, Architects, and Land Surveyors Board Fund
- 8 Public Market Revolving Fund

PL24-289



I Mina' Bente Kuattro Na Liheslaturan Guahan

Kumitean Areklamento, Refotman Gubetnamento Siha, yan Asunton Fidirat

Senator Mark Forbes, Chairman

SEP 14 1998

Speaker Antonio R. Unpingco
I Mina' Bente Kuattro Na Liheslaturan Guahan
155 Hesler Street
Hagåtña, Guam 96910

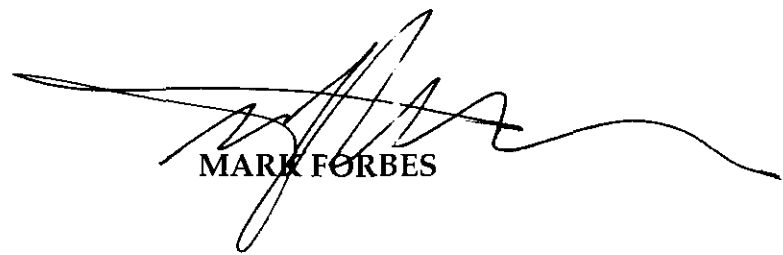
Dear Mr. Speaker:

The Committee on Rules, Government Reform and Federal Affairs, to which Bill No. 736 was referred, wishes to report its findings and recommendations **TO DO PASS BILL NO. 736** "An act to reduce the legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts and for other purposes."

The voting record is as follows:

TO PASS	<u>7</u>
NOT TO PASS	<u>1</u>
ABSTAIN	<u>0</u>
TO PLACE IN INACTIVE FILE	<u>0</u>

Copies of the Committee Report and other pertinent documents are attached. Thank you and si Yu'os ma'ase for your attention to this matter.


MARK FORBES

Attachments




I Mina' Bente Kuattro Na Liheslaturan Guåhan

Kumitean Areklamento, Refotman Gubetnamento Siha, yan Asunton Fidirat

Senator Mark Forbes, Chairman

MEMORANDUM

TO: Committee Members

FR: Chairman 

SUBJECT: Committee Report- Bill No. 736 "An act to reduce the legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts and for other purposes."

Transmitted herewith for your information and action is the report on Bill No. 736 from the Committee on Rules, Government Reform and Federal Affairs.

This memorandum is accompanied by the following:

1. Committee Voting Sheet
2. Committee Report
3. Bill No. 736
4. Public Hearing Sign-in Sheet
5. Fiscal Note/Fiscal Note Waiver
6. Notice of Public Hearing

Please take the appropriate action on the attached voting sheet. Your attention and cooperation in this matter is greatly appreciated.

Should you have any questions regarding the report or accompanying documents, please do not hesitate to contact me.

Thank you and si Yu'os ma'ase.

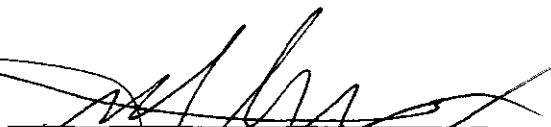
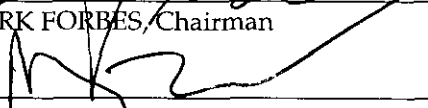

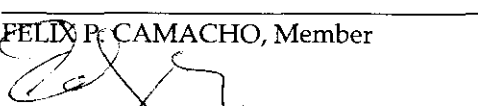
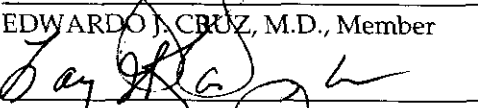


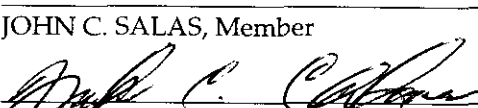
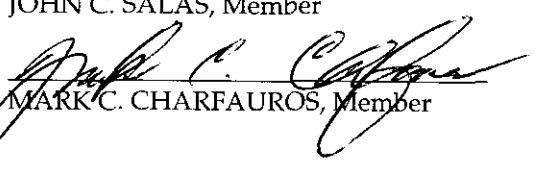
MARK FORBES

Attachments

Committee on Rules, Government Reform and Federal Affairs
I Mina' Bente Kuattro Na Liheslaturan Guahan

Voting Record

Bill No. 736 "An act to reduce the legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts and for other purposes."

	<u>TO PASS</u>	<u>NOT TO PASS</u>	<u>ABSTAIN</u>	<u>INACTIVE FILE</u>
 MARK FORBES, Chairman	✓			
 ANTHONY C. BLAZ, Vice-Chairman	✓			
 JOANNE M. S. BROWN, Member	✓			
 FELIX P. CAMACHO, Member	✗			
 EDUARDO J. CRUZ, M.D., Member		✓		
 LAWRENCE F. KASPERBAUER, Member	✗			
 ALBERTO A. C. LAMORENA V., Member	✓			
CARLOTTA A. LEON GUERRERO, Member				
 JOHN C. SALAS, Member				
 MARK C. CHARFAUROS, Member	✓			
FRANCIS E. SANTOS, Member				
ANTONIO R. UNPINGCO, Member				

To report and only
~~*To report and only*~~

I Mina' Bente Kuåttro Na Liheslaturan Guåhan

**Committee On Rules,
Government Reform & Federal Affairs
Senator Mark Forbes, Chairman**

Committee Report

on

Bill No. 736

“An act to reduce the legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts and for other purposes.”

I. OVERVIEW

The Committee on Rules, Government Reform and Federal Affairs held a public hearing on Friday, September 11, 1998 at 10:00 a.m. at I Liheslaturan Guahan. Public notice of the hearing was announced in the September 6th, 7th and 11th, 1998 issues of the Pacific Daily News.

Senators present were:

Senator Mark Forbes, Chairman
Senator Edwardo Cruz, Member
Senator Larry Kasperbauer, Member
Senator Frank Aguon, Jr.
Senator Francisco Camacho

Appearing before the Committee were:

Judge Katherine Maraman, Superior Court of Guam
Dr. Ronnie San Nicolas, Guam Alliance for Mental Health
Dr. Chris Dombrowski, private citizen
Mr. John W. Leon Guerrero, Director, Department of Mental Health and Substance Abuse
Mr. Jess Bragado, Senior Counselor, Department of Mental Health and Substance Abuse
Mr. Mike Munoz, private citizen
Dr. Eddie del Rosario, Executive Director, Advocacy Office

Providing written testimony:

Mr. Albert Topasna, Independent Investigator/Specialist (attached)

II. SUMMARY OF TESTIMONY

Judge Katherine Maraman of the Superior Court of Guam testified before the Committee **in favor** of Bill No. 736. Judge Maraman thanked Senator Forbes for addressing the drug problem that is currently plaguing our island. Judge Maraman pointed out that presently there are no effective drug rehabilitation programs in Guam specifically for the youth. She also mentioned that there are no inpatient care and treatment centers in Guam. Judge Maraman said that the legislature should mandate treatment programs for juveniles. She stated further that there is a substantial problem with juveniles and drugs, which is not currently being recognized. She concluded by saying she supports the efforts being made by way of Bill No. 736.

Dr. Ronnie San Nicolas of the Guam Alliance for Mental Health testified before the Committee **in favor** of Bill No. 736. Dr. San Nicolas said that the bill is proactive and well intentioned.

Dr. Chris Dombrowski testified before the Committee **in favor** of Bill No. 736. Dr. Dombrowski read for the Committee excerpts from two articles he wrote entitled "Violence and Drugs" and "Drug Use and Its Relationship to the Law." Dr. Dombrowski added that all aspects of drug rehabilitation should be kept under one roof and in one facility. He further stated that a "drug czar" should have practical, if not, academic, knowledge.

Mr. John W. Leon Guerrero, Director of the Department of Mental Health and Substance Abuse, testified before the Committee **in favor** of Bill No. 736. Mr. Leon Guerrero said that the Department could make use of the \$2 million appropriation. The additional funding can be used to increase outreach efforts, help to increase the efficiency and service provide by New Beginnings and after-care programs, for staff training and development, and for recruitment of medical personnel. Mr. Leon Guerrero further stated that to make a "drug czar" successful, that individual has to be empowered

to overcome bureaucracy and paperwork. In times of crisis, the drug czar must be able to circumvent the "red tape." Mr. Leon Guerrero concluded by stating that drug rehabilitation is not just a facility in and of itself. It needs programs to address after-care, transition back into the community, employment counseling, educational counseling and family counseling. Mr. Leon Guerrero said that the Department needs a 50-bed facility and the \$2 million would be used for that purpose. Mr. Leon Guerrero said that he believes that the Governor's transfer authority could cover any shortfall.

Mr. Jess Bragado, a Senior Counselor at the Department of Mental Health and Substance Abuse, testified before the Committee **in favor** of Bill No. 736. Mr. Bragado said that New Beginnings has been in operation since 1991 and that as of October of 1997, there has not been a 24-hour program in Guam. Mr. Bragado stated that the reason for this is that there are no medical personnel such as doctors and nurses for a 24-hour program. The program has been modified to a 16-hour program. Mr. Bragado informed that Committee that at New Beginnings 60% of the clientele are there by court order, 15% are considered self-referrals and employers refer about 10%.

Mr. Mike Munoz testified before the Committee **in favor** of Bill No. 736. Mr. Munoz, a recovering addict, told the Committee that he was in a 16-hour program and now realizes that a 24-hour program would have been better. Mr. Munoz stated that it would be beneficial to have medical doctors at the facility to increase the likelihood of clients successfully completing the program. He added that the less time clients are out on the street, the better it is for them. Mr. Munoz concluded by stressing the need for a 24-hour in-patient facility properly staffed with medical personnel. He said that this facility should be physically separate from the Department of Mental Health and Substance Abuse because there is a big stigma associated the term "mental."

Mr. Joe Garrido, a private citizen, testified before the Committee **in favor** of Bill No. 736. Mr. Garrido said that the leaders of the government are attacking the drug problem the wrong way. He said that the drug problem needs to be attacked at the source because drug trafficking is costing Guam millions of dollars each year. Mr. Garrido is of the opinion that capital punishment is needed in Guam for those who import drugs to our island.

Dr. Eddie del Rosario, Executive Director of the Advocacy Office, testified before the Committee **in favor** of Bill No. 736. He suggested that the facility be built to comply with the Americans with Disabilities Act.

Mr. Albert S. Topasna, Independent Investigator/Specialist, provided written testimony **in favor** of Bill No. 736 (attached).

III. FINDINGS AND RECOMMENDATION

The Committee on Rules, Government Reform and Federal Affairs finds that I Mina' Bente Na Liheslaturan Guåhan has taken many cost-cutting measures to reduce the size and expense of I Liheslatura. Bill No. 736 would further reduce the legislative budget by \$2 million in the upcoming fiscal year. Rather than have this savings revert to the General Fund of the government of Guam where it might be consumed by other government expenses, the savings would be used for the specific purpose of building a drug rehabilitation center.

The Committee further finds that Guam is in need of a 24-hour drug rehabilitation program due to the continuing increase of drug and substance abuse on our island. At present, the island does not have the facilities, programs or personnel to deal with the drug epidemic.

The Committee recognizes that there are service gaps in how the government is dealing with the drug epidemic. Enforcement, education, prevention and treatment must be properly addressed. Bill No. 736 would allow the Department of Mental Health and Substance Abuse the ability and flexibility to fill in the service gaps.

The Committee also recognizes the need for a "drug czar" to coordinate federal funds that are available to combat the drug problem on our island. The "drug czar" would act as the identifiable point of contact for federal funds and would be empowered to ensure that these funds reach government of Guam departments and agencies.

Accordingly, the Committee on Rules, Government Reform and Federal Affairs, to which Bill No. 736 was referred does hereby submit its findings and recommendations to I Mina' Bente Kuattro Na Liheslaturan Guahan **TO DO PASS BILL NO. 736** "An act to reduce the legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts and for other purposes."

VIOLENCE AND DRUGS

How can our society substantially reduce violence and drug use? This question has been at the forefront of politics and public discussion for the past 30 years. It seems the more we talk, the worse it gets. As we enter the new millennium, Guam and the U.S. continues to confront and battle with the duplicate afflictions of addiction and crime. The pursuit of effective solutions is as pressing today as it was in the late 1960's. The amount of money being spent in the criminal justice system are astoundingly immense compared to the costs in the late 1960's. Despite these efforts, the problems of drugs and crime remain titanic (pun intended), and a majority of the people would characterize them as incurable and unmanageable (ie The "War on Drugs" is a failure).

Let us look at the means that alcohol and other drug use are related to violence. There are two avenues of violence in association with drug use; the first associated with the "black market" (underground free-enterprise). The second is associated with altered brain functioning-intoxication and the craving-response syndrome. The pleasure seeking, hedonistic values that are intrinsic to underground free-enterprise also are intrinsic to the use of illicit drugs. (You're not having a "great time" on the beach - or at your fiesta - unless you've got the beer in your hand). Values are fundamental in shaping human behavior, and they play important roles in crime and drug use. When individuals are treated or rehabilitated from both crime and addiction, they cultivate new values that place consideration for others and delayed gratification on higher levels of importance than when they were active in their addiction or criminal behavior.

The second avenue of violence is associated with drug induced impairment. Alcohol and other addictive drugs cause the user's brain to perform in a substandard manner.

This intoxicated impairment leads people to commit impulsive, destructive crimes. The use of alcohol is a MAJOR cause of violence, although alcohol is so cheap and abundant that even poverty stricken individuals can get it without committing income generating crimes.

After my third article was published ("Who Are We Fighting in the War on Drugs?" PDN 7/1/98) I was invited to participate in the First Lady's Drug Prevention Task Force. It seems to me that one of the problems in our attempt to "solve" the drug situation is in the way we formulate it. (Attacking and killing "it" versus embracing and treating "it"). What we have been breeding is a war not so much on drugs but between the two sides of a discussion or debate; drug warriors versus drug legalizers. Once these two sides are entrenched in their ideology, any presentation or suggestion is automatically placed to one side and damned by the other. I should know since I am guilty of doing this myself. In other words, anyone who is against current policy must be in favor of legalization, and anyone against legalization must support every detail of current policy. Those who find both extremes objectionable are basically locked out of the discussion. Most politicians don't even express themselves on this issue because they know that if they open their mouths, one side or the other will jump down their throats.

The past 30 years' expensive, inconclusive, preoccupation with punishment and prisons may have blinded us to real solutions. By the year 2000, the United States will have 2 million inmates in its prisons and jails. The increase in population has not always coincided with a sustained drop in crime rates, especially where the "War on Drugs" is concerned. It is this ultimate reliance upon prisons that produces more crime.

The best, the most reliable, and the most effective course to getting well from crime, violence, substance abuse and chemical dependency is TREATMENT, TREATMENT, TREATMENT!!! Without counseling, treatment, vocational training or educational programs, there is little reason to believe that the historical recidivism rate (60-80% back to prison or back using drugs) will change.

Criminal justice philosophy needs to yield to medical science and biology. Drugs courts work because TREATMENT works. Drug laws create criminals. Our society has built a gigantic self-perpetuating crime machine, it's now time to put it neutral or reverse and begin to build a treatment machine. All you need is love.



Chris Dombrowski

Dr. Chris Dombrowski

DRUG USE AND ITS RELATIONSHIP TO THE LAW

The legal standing of a drug or substance has little, if any, equivalence to its pharmacological effects. For example, alcohol, one of the most powerful and physically harmful intoxicants, is legally available to those over the age of 18. Compared to marijuana, a plant that has never killed anyone in the history of humankind, yet it is outlawed. Nicotine has no known medical use, and tobacco smoking kills more Americans than AIDS, alcohol, auto-accidents, fires, illegal drugs, murders and suicides combined. It is not only legal, but the production of it is encouraged by the U.S. Department of Agriculture. So in other words, the legal status of a drug is determined by its standing in a culture and by what people (pen-pushing desk jockey bureaucrats in Washington) believe about its users. It has nothing to do with the chemistry of the drug.

Every society on the planet approves of certain kinds of drug use as traditional. In the annals of history, the consumption of coffee was a death-penalty crime in the ancient Near East, where the use of opium was a symbol of machismo. For the United States, drinking beer is so normal or accustomed that beer itself is considered a beverage rather than a dosage form of the drug alcohol. Same with coffee, which is a carrier for the stimulant drug caffeine. Both beverages can be deleterious to one's health if abused but most users ingest them in ways that enhance their lives. (What would I do without my double shot espresso in the morning?). Because one person chooses to smoke a marijuana joint over the drinking of a six pack of beer is an example of personal taste (genetic metabolic constituency), not a personality disorder.

There is no scientific documentation to suggest that there is any difference between people who recreationally use illicit drugs and the rest of the population. There is no contrast between the grade-point averages of college students who use illicit drugs and those who do not. If a representation of the general population excludes drug habits but includes other personal characteristics (profession, income, education, family life) there is no way to determine who uses drugs and who does not. People who recreationally use drugs act the same as everyone else. For example, on a Monday morning there is no reason to expect an employee to be anymore hindered in work performance by a Friday evening's marijuana cigarette than by a Friday evening's bottle of beer, even though evidence of the active ingredient of marijuana can be found in Monday's urine drug screen.

Most of the immorals that are blamed on illegal drug use in reality are caused by "set" or "setting." Set involves the general personality of a user (temperament, mood). For instance, there are a lot of psychopaths and death-row inmates that smoke tobacco, but cigarettes did not transform these users into psychopaths or murderers. The same holds for LSD, cocaine, heroin and other drugs. Setting is the environment or ambience in which the drug is used, which includes the laws governing its use. More than three-quarters of the economic cost of drug abuse is acquired because drugs are illegal.

The illegality of drugs causes some violence. High level dealers cannot use the criminal justice system to maintain order in their operations - for obvious reasons. Instead they use violence to discipline the marketplace. This same type of violence was evident during alcohol prohibition and vanished afterwards. In my life experience, I

don't remember any neighborhoods that I lived in that had 24-hour traffic from people buying six-packs of beer. By changing the setting of drug use, you can make a tremendous change in community life.

We are a drug oriented and drug using species. The use of recreational drugs is normal in the same way that sexual activity is normal in the same way that shopping is normal. Any individual may abuse the above activities. But they are manifestations of abuse, not causes of it. Drugs do not cause abuse any more than sex or credit cards do. (This is why the war on drugs is a failure, we are fighting the wrong enemy. The enemy is ourselves!) From a medical science perspective, an abuser of cocaine is no different from an abuser of alcohol. The person doing the abusing was abnormal before encountering the drug; the drug did not create the abuse. When it comes to drug abuse and chemical dependency, we are dealing with a medical problem, not a moral or legal one. Drug courts are successful because treatment is successful. If we truly want drug court to succeed we will need to increase the funding of New Beginnings and the Department of Mental Health by tenfold.



Dr. Chris Dombrowski

Drug Warriors and Their Prey - From Police Power to Police State

By Richard L. Miller (Praeger Press, 1996)

Commentary: Position on Bill 736
Sept. 11, 1998 By: Albert S. Toposna
Independent Investigator / Specialist

To: Senator Mark Forbes

Thank you for the opportunity to publicly assemble my position in Bill 736. I am a strong proponent of issuing a Drug War to accomplish this objective. I hope that this particular bill would be an independent entity from political appointment aside someone credible and with the knowledge of Crime and Society.

Further, I am positive that I am very interested in this position and certainly my past experience and education as well

as professor will be as capable to lead this committee. I have very solid stand points to contribute and actuate the war on ice and drugs in general. I would presently be interested in this position. I leave the rest to you to announce this interest.

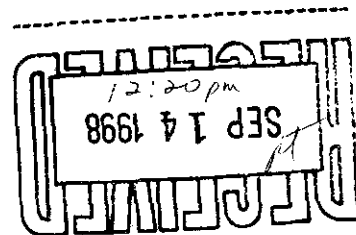
Presently, Guam has a weak drug policy due to very little support in planning and managing the activities of summarizing drug operations etc. I have basic plans to institute my policy the public interest and protection is prioritized and recognized.

Should my position require
further input or written retro-
spect I will be more than
happy to do so in written
position.

Best Regards to you!

Alfred S. Spang
(H) 565-5235

Ronald John San Nicolas, Ph.D., ACSW
P.O. Box 2502
Agana, Guam 96932
735-2877 / E-mail <ronaldsn@uog9.uog.edu



September 11, 1998

Honorable Mark Forbes, Chairman
Committee on Rules, Government Reform and Federal Affairs
Mina' Bente Kuarto Na Lisheslaturan Guahan
155 Hessler St.
Hagatna, Guam 96910

Re: Testimony Related to Bill 736

Dear Honorable Senator Mark Forbes,

I am providing written testimony in support of Bill 736: *"An act to reduce the Legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts and for other purposes."* My written testimony is also being given in my capacity as the reorganizer of the Guam Alliance for Mental Health, Inc. (GAMHI). GAMHI is a nonprofit organization that supports and advocates for the improvement in the quality of life for Guam's mental health and substance abuse patients, their caregivers, and families. On behalf of GAMHI's members, I commend and thank you for sponsoring this proactive and bold legislation.

GAMHI supports the passage of Bill 736 and believes that if enacted it will ensure that Guam's residents (i.e., children, adolescents, and adults) will receive substance abuse treatment and intervention services. Passage of Bill 736 also will reassure families who are faced with the problem of addiction that their loved one will be provided with intensive and effective rehabilitation. More important Bill 736 guarantees that every person in Guam who is afflicted with a chemical dependency problem is provided with the opportunity to lead a productive and fulfilling life.

On behalf of the members of GAMHI, congratulations for taking the courageous and right stance in addressing the problem of chemical dependency in Guam. Please feel free to contact me if you have questions related to my testimony. Si Yu'os Ma'ase.

Sincerely,

Ronald John San Nicolas



Notice of Public Hearing

Committee on Rules, Government Reform and Federal Affairs
Senator Mark Forbes, Chairman
10 A.M. FRIDAY, SEPTEMBER 11, 1998

Bill No. 736 "An act to reduce the Legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts and for other purposes."

Bill No. 737 "An act to allow for a new prison facility to be built, using a Build-Operate-Transfer model."

Hearing will take place in the Conference Room
Office of Senator Mark Forbes, I Liheslaturan Guåhan
Hagåtña, Guam
The Public is Invited to Participate

Individuals requiring special accommodations, auxiliary aids or services are asked to contact the Office of Senator Forbes at 472-3512.



Salpan Bureau Chief (Full Time)

Serves as news coordinator for the Pacific Daily News Salpan Bureau. Responsible for planning and coordinating coverage of CNMI Issues and events, for directing photographers and staff writers sent to assist in coverage. Works closely with the local editor on Guam to ensure complete and complementary coverage. Responsible for gathering accurate, timely information and writing stories on topics, people, events and other matters of community and regional interest in the CNMI. Proficiency in English, grammar and punctuation and in editing, AP and local PDN style. A well-rounded knowledge of Guam, the CNMI and the region, and a B.A. in Journalism, minimum 1 year experience working in a newsroom required.

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No Phone Calls Please

University of Guam

College of Business & Public Administration

Small Business Development Center

warehouse B-Room #3 University of Guam
Mangilao, Guam 96923

Tel: 671-735-2590 Fax: 671-634-2002

REQUEST FOR PROPOSALS

The University of Guam Small Business Development Center is soliciting proposals from qualified architectural and engineering firms to provide services to conduct a study entitled, "UNIVERSITY OF GUAM SMALL BUSINESS INCUBATOR ARCHITECTURAL AND ENGINEERING STUDY." A federal grant from the U.S. Department of Commerce Economic Development Administration has been awarded to conduct this study.

Request for proposals documents may be obtained at the Small Business Development Center, warehouse B Room #3 University of Guam, Mangilao, Monday-Friday, between the hours of 8:00 a.m. and 5:00 p.m., commencing Thursday, September 10, 1998.

A pre-proposal conference is scheduled for 10:00 a.m., Friday September 18, 1998, at the Small Business Development Center Offices in Warehouse B Room #3 University of Guam, Mangilao.

All proposals must be submitted to the University of Guam Small Business Development Center at the above address no later than 4:00 p.m. Tuesday, October 6, 1998, Guam Standard Time.

/s/ Mr. David O'Brien, Interim Director

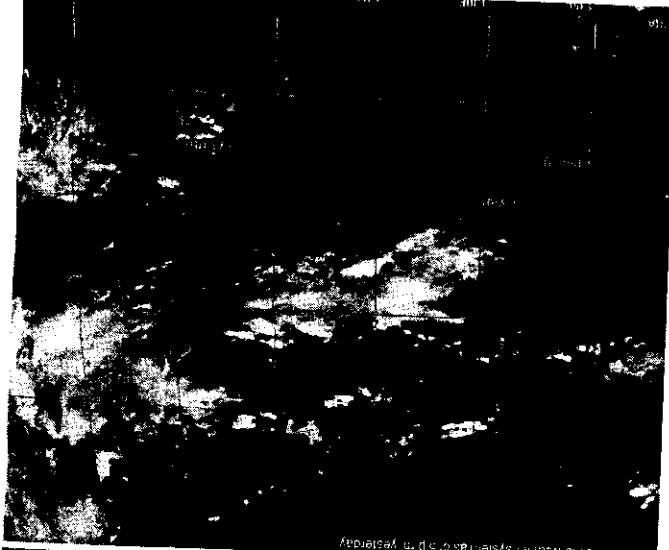
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 [dno WXMB5 on VHF frequency 162.40 MHz
 channel 2]. National Weather Service Guam
 homepage: <http://www.nws.noaa.gov/pr/guam>

5-Day forecast for Guam

Today	UV Index today 6-7 8-9 9-10 Very high 11-12 Extreme 13-14 Very high 15-16 Extreme 17-18 Very high 19-20 Extreme 21-23 Very high 24-25 Extreme	Clouds, sun and showers. Slight to moderate seas, surf 3-5 feet.	High 86 Low 76	Winds VAR 8-16
Tonight	Partly to mostly cloudy with showers. Slight to moderate seas, surf 3-5 feet.	High 86 Low 76	Winds VAR 8-16	
Monday	Mixed clouds and sunshine; a few showers. Slight to moderate seas, surf 3-5 feet.	High 88, Low 78	Winds SE 10-20	
Tuesday	Intervals of clouds and sunshine; a chance of a shower or two. Slight to moderate seas, surf 3 feet.	High 90, Low 78	Winds SE 10-20	
Wednesday	Mixed clouds and sunshine; perhaps a shower. Slight to moderate seas, surf 3-5 feet.	High 90, Low 78	Winds SE 10-20	
Thursday	Cloudy to partly sunny with showers likely. Slight to moderate seas, surf 3-5 feet.	High 88, Low 78	Winds SE 10-20	

Parallels from yesterday evening



Some of the water systems and buildings in Hagåtña, P.R. yesterday.

World cities

City	Today	Monday	HI Lo W HI Lo W HI Lo W			
Amsterdam	69	59	6	71	55	HI Lo W HI Lo W
Baghdad	107	67	104	70	58	HI Lo W HI Lo W
Berlin	87	66	8	88	79	HI Lo W HI Lo W
Bermuda	85	80	8	88	79	HI Lo W HI Lo W
Copenhagen	85	57	8	88	79	HI Lo W HI Lo W
Denmark	83	61	8	88	79	HI Lo W HI Lo W
Hong Kong	88	82	8	88	79	HI Lo W HI Lo W
Jakarta	88	82	8	88	79	HI Lo W HI Lo W
London	66	61	8	88	79	HI Lo W HI Lo W
Moscow	58	45	6	68	58	HI Lo W HI Lo W
Paris	69	57	8	77	58	HI Lo W HI Lo W
Seoul	84	78	8	88	79	HI Lo W HI Lo W
Shanghai	84	78	8	88	79	HI Lo W HI Lo W
Singapore	88	82	8	88	79	HI Lo W HI Lo W
Tokyo	84	78	8	88	79	HI Lo W HI Lo W
Vladivostok	74	63	8	88	79	HI Lo W HI Lo W
Yokohama	84	78	8	88	79	HI Lo W HI Lo W

Tides

Apra Harbor	Today	Monday
High	7:25 a.m.	7:35 a.m.
Low	1:45 p.m.	1:55 p.m.
High	7:55 p.m.	8:05 p.m.
Low	4:15 a.m.	4:25 a.m.

Apra Harbor	Today	Monday
Sunrise	6:11 a.m.	6:11 a.m.
Sunset	6:29 p.m.	6:29 p.m.
Sunrise tomorrow	6:11 a.m.	6:11 a.m.
Sunset tomorrow	6:29 p.m.	6:29 p.m.

Apra Harbor	Today	Monday
High	7:25 a.m.	7:35 a.m.
Low	1:45 p.m.	1:55 p.m.
High	7:55 p.m.	8:05 p.m.
Low	4:15 a.m.	4:25 a.m.

Apra Harbor	Today	Monday
Sunrise	6:11 a.m.	6:11 a.m.
Sunset	6:29 p.m.	6:29 p.m.
Sunrise tomorrow	6:11 a.m.	6:11 a.m.
Sunset tomorrow	6:29 p.m.	6:29 p.m.

City	Today	Monday	HI Lo W HI Lo W HI Lo W			
Amsterdam	69	59	6	71	55	HI Lo W HI Lo W
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Bermuda	85	80	8	88	79	HI Lo W HI Lo W
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Hong Kong	88	82	8	88	79	HI Lo W HI Lo W
Jakarta	88	82	8	88	79	HI Lo W HI Lo W
London	66	61	8	88	79	HI Lo W HI Lo W
Moscow	58	45	6	68	58	HI Lo W HI Lo W
Paris	69	57	8	77	58	HI Lo W HI Lo W
Seoul	84	78	8	88	79	HI Lo W HI Lo W
Shanghai	84	78	8	88	79	HI Lo W HI Lo W
Singapore	88	82	8	88	79	HI Lo W HI Lo W
Tokyo	84	78	8	88	79	HI Lo W HI Lo W
Vladivostok	74	63	8	88	79	HI Lo W HI Lo W
Yokohama	84	78	8	88	79	HI Lo W HI Lo W

Government meetings

COMMITTEE ON FINANCE & TAXATION: Public hearing 9 a.m., Sept. 8, office of Vice Speaker, 155 Hasler St., Hagåtña. Department of Rev. & Tax, Bills 535, 679, 704, 706, 734. Information call 472-3557/8.

AT AFFAIRS, GOVERNMENT REFORM & FEDERAL AFFAIRS: Continuation of Sept. 3 hearing 10 a.m., Sept. 8, Sen. Forbes conference room, Bill 699, 610, 713, 728, 730, 731. Those with disabilities who need special accommodations, etc., should call 472-3512.

GOVERNMENT ADVISORY COUNCIL: 11 a.m., Sept. 8, Emergency Operations Center. All members urged to attend. Those with disabilities who need special accommodations, etc., should call 472-3512.

MASS TRANSIT AUTHORITY BOARD OF DIRECTORS: 6 p.m., Sept. 8, center's conference room, Hagåtña. Those with disabilities who need special accommodations, etc., should call 472-3512.

MAJORS COUNCIL OF GUAM: Rescheduled meeting 10 a.m., Sept. 9, council's conference room, H&B complex, Adelp. Housing Corporation & Rental Corporation Board upon request.

Blvd. Lyon: Agenda copies available at corporation's office.

HOUSING CORPORATION & RENTAL CORPORATION BOARD OF DIRECTORS: 10 a.m., Sept. 8, Building 6-5000 E. Sunset Blvd., Lyon. Agenda copies available at corporation's office.

HOUSING CORPORATION & RENTAL CORPORATION BOARD: After general business, executive session.

MOORE vs. DEPARTMENT OF AGRICULTURE: signing of decision and order; adverse action appeal of Barbara Moore vs. Department of Agriculture, signing of decision and order; adverse action appeal of Barbara Moore vs. Department of Agriculture, signing of decision and order; adverse action appeal of Barbara Moore vs. Department of Agriculture, signing of decision and order.

Civil Service Commission Board: 5:30 p.m., Sept. 8, CSC conference room, 490 Chdon Pdsyos, Agaña Heights. Adverse action appeal of Salvador S. Sanchez vs. Department of Agriculture, signing of decision and order; adverse action appeal of Barbara Moore vs. Department of Agriculture, signing of decision and order; adverse action appeal of Barbara Moore vs. Department of Agriculture, signing of decision and order.

See Government meetings, Page 7

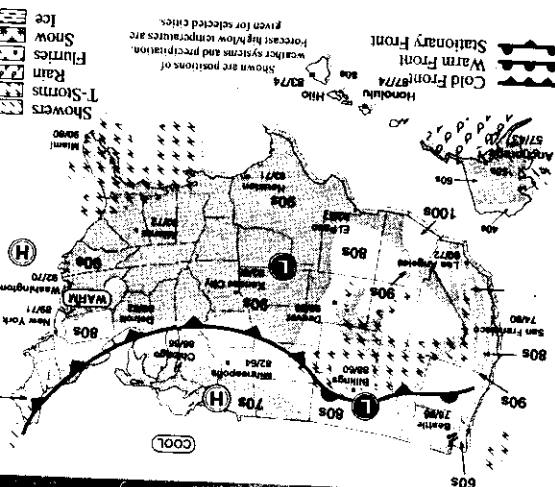
READER INFORMATION

The Pacific Daily News is a member of the Guaman group of newspapers, published daily at 238 Archbishop H.L. Flores St., Hagåtña, Territory of Guam, USA, P.O. Box DN, Agaña, Guam 96932. Entered as Periodicals Postage Paid at the U.S. Post Office, Hagåtña, Guam, under Act of Congress of March 3, 1979. POSTMASTER: Send address changes to The Pacific Daily News, P.O. Box DN, Agaña, Guam 96932. USPS 234-980.

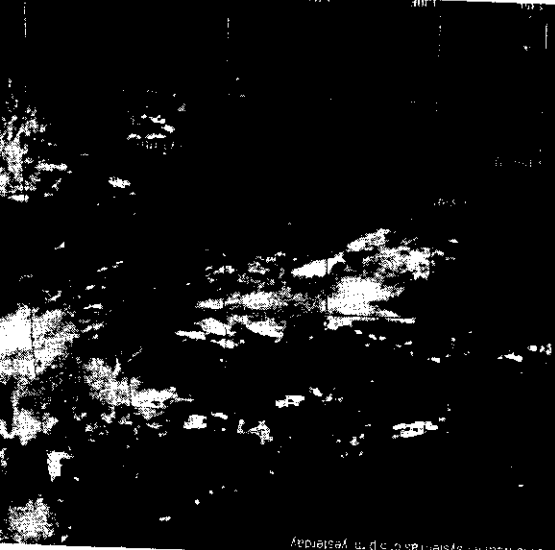
Guam rates, every 4 weeks
 Daily & Sundays By carrier \$2.84. By Mail \$3.12.
 Sunday only By carrier \$1.50. By Mail \$1.50.

Off-island rates, every 4 weeks
 Daily & Sundays \$4.55.
 Daily & Sundays \$4.20.
 Daily & Sundays \$2.40.

Other rates available on request.
 The publisher reserves the right to change subscription rates during the term upon 28 days notice. The notice may be by mail to the subscriber. By notice contained in the paper itself or otherwise. Subscription rate changes may be implemented by changing the duration of the subscription. All subscriptions must be prepaid.



U.S. forecast for today



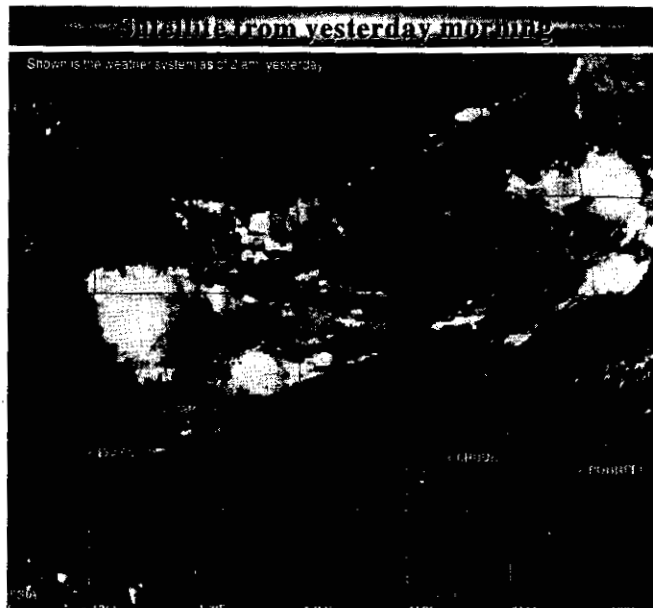
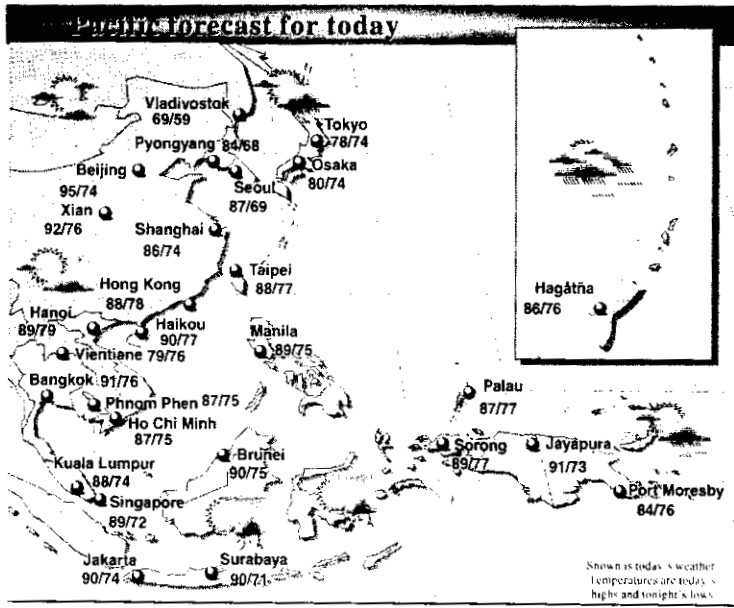
Some of the water systems and buildings in Hagåtña, P.R. yesterday.

ALMANAC

For an updated weather forecast call 714-477-2991, 477-5992, or listen to NOAA weather radio WXM85 on VHF frequency 162.40 MHz (channel 2). National Weather Service Guam Homepage: <http://www.nws.noaa.gov/pr/guam>

5-Day forecast for Guam

Today	UV Index today	Tonight	Tuesday	Wednesday	Thursday	Friday
	 1-2 Minimal, 3-4 Low, 5-6 Moderate, 7-8 High, 9-10+ Very High					
Cloudy to partly sunny with a few showers. Slight to moderate seas; surf 3-5 feet.	The higher the UV Index number, the greater the need for eye and skin protection. Comfort Index 1-2 3 4 5 6 7 8 9 10	Partly to mostly cloudy with showers. Slight to moderate seas; surf 3-5 feet.	Intervals of clouds and sunshine; a couple of showers. Slight to moderate seas; surf 3-5 feet.	Intervals of clouds and sunshine; a chance of a shower or two. Slight to moderate seas; surf 3-5 feet.	Clouds and some sunshine with showers likely. Slight to moderate seas; surf 3-5 feet.	Mixed clouds and sunshine with a shower or two possible. Slight to moderate seas; surf 3-5 feet.
High 86 Winds SE 10-20	Rating on a scale of 1-10, where 1 is least comfortable and 10 is most comfortable for today, based upon temperature, wind and humidity	Low 76 Winds SE 10-20	High 88, Low 78 Winds SE 10-20	High 90, Low 78 Winds SE 10-20	High 88, Low 78 Winds SE 10-20	High 90, Low 80 Winds VAR 8-16



World cities

City	Today		Tuesday		City	Today		Tuesday				
	Hi	Lo	Hi	Lo		Hi	Lo	Hi	Lo			
Amsterdam	69	59	r	71	53	pc	90	77	pc	92	79	pc
Baghdad	104	67	s	104	70	sh	69	53	c	73	50	pc
Berlin	73	61	c	75	58	pc	81	68	pc	82	73	pc
Bermuda	35	78	c	86	79	pc	106	80	s	109	82	pc
Copenhagen	68	60	c	73	57	c	84	63	s	83	66	pc
Jerusalem	84	61	s	84	63	pc	65	47	s	64	52	pc
Kuwait	109	77	s	110	80	pc	88	68	s	90	71	pc
London	68	60	r	71	51	pc	70	51	c	72	47	pc
Madrid	81	58	s	88	65	s	74	61	pc	77	61	pc
Mexico City	70	58	c	77	59	s	69	57	sh	76	58	pc
Moscow	63	49	pc	68	55	pc						

Tides

Apra Harbor

	Sep. 7	Sep. 8
First high	7:55 a.m. 2.5 ft.	8:27 a.m. 2.5 ft.
First low	1:46 a.m. 0.8 ft.	2:31 a.m. 0.6 ft.
Second high	8:33 p.m. 2.5 ft.	9:11 p.m. 2.5 ft.
Second low	2:07 p.m. 0.1 ft.	2:50 p.m. 0.1 ft.

Sunrise/set

Sunrise today 6:11 a.m.
Sunset today 6:29 p.m.
Sunrise tomorrow 6:11 a.m.
Sunset tomorrow 6:28 p.m.



Micronesia

City	Today		Tuesday		City	Today		Tuesday				
	Hi	Lo	Hi	Lo		Hi	Lo	Hi	Lo			
Bikini	87	76	pc	87	77	pc	87	77	pc	87	77	pc
Chuuk	88	72	pc	89	75	pc	86	75	pc	87	78	pc
Koror	86	77	pc	87	78	pc	81	75	pc	81	76	pc
Kwajalein	87	76	pc	87	77	pc	88	76	f	88	77	c
Majuro	84	75	sh	85	77	c	88	77	f	88	77	c
Noumea	88	71	s	88	74	pc	88	77	pc	88	77	pc

Weather (W): s-sunny, pc-partly cloudy, c-cloudy, sh-showers, f-thunderstorms, r-rain, sf-snow, flurries, sn-snow, i-ice.

GOVERNMENT MEETINGS

COMMITTEE ON FINANCE & TAXATION: Public hearing 9 a.m., Sept. 8, office of Vice Speaker, 155 Hester St., Hagåtña. Department of Rev. & Tax. Bills 535, 679, 704, 706, 734. Citizens Advisory Panel meeting 2 p.m. on Bill 721. For more information call 472-3557/8.

COMMITTEE ON RULES, GOVERNMENT REFORM & FEDERAL AFFAIRS: Continuation of Sept. 3 hearing 10 a.m., Sept. 8, Sen. Forbes' conference room. Bills 699, 610, 713, 728, 730, 731. Those with disabilities who need special accommodations, etc., should call 472-9512.

CIVIL DEFENSE ADVISORY COUNCIL: 11 a.m., Sept. 8, Emergency Operations Center. All members urged to attend. Those with disabilities who need special accommodations, etc., should call Fran Jarrett, 475-9603.

MASS TRANSIT AUTHORITY BOARD OF DIRECTORS: 6 p.m., Sept. 8, center's conference room, Hagåtña. Those with disabilities who need special accommodations, etc., should call Ramona Perez, 475-4682 or TDD 475-4601.

CIVIL SERVICE COMMISSION BOARD: 5:30 p.m., Sept. 8, CSC conference room, 490 Chalan Palasyo, Agaña Heights. Adverse action appeal of Salvador S. Sanchez vs. DepCor; signing of decision and order; adverse action appeal of Barbara Matene vs. Department

of Agriculture; signing of decision and order; general business; executive session.

HOUSING CORPORATION & RENTAL CORPORATION BOARD OF DIRECTORS: 10 a.m., Sept. 8, Building 6-5000 E. Sunset Blvd., Tiyon. Agenda copies available at corporation's office upon request.

MAYORS COUNCIL OF GUAM: Rescheduled meeting 10 a.m., Sept. 9, council's conference room, RB complex, Adelup.

HOUSING CORPORATION & RENTAL CORPORATION BOARD OF DIRECTORS: Special meeting 5 p.m., Sept. 9, Building 6-5000 E. Sunset Blvd., Tiyon. Agenda copies available at corporation's office upon request.

READER INFORMATION

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Guam rates, every 4 weeks	Off-island rates, every 4 weeks
Daily & Sunday: By carrier: \$13.50. By Motor Rt.: \$14.50.	First Class mail to U.S. mainland: Daily & Sunday: \$66.50 Surface mail to U.S. mainland: Daily & Sunday: \$24.20
Sunday Only: By carrier: \$2.84. By Motor Rt. \$3.12.	

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GUAM

Man sentenced for drug importation

Joseph Canlas Calalang, 28, was sentenced in U.S. District Court to 17 1/2 years in prison on a charge of importation of methamphetamine, according to a press release by the U.S. Attorney's office. Calalang pleaded guilty Feb. 25 to importation of 1,224.9 grams of methamphetamine. He will have to serve the full sentence because parole has been abolished from the federal system, the press release said. He was turned over to the custody of U.S. Marshals.

DEDEDO

Woman says \$8,000 stolen from purse

An 81-year-old Yigo woman reported to police yesterday morning that \$8,000 was stolen from her purse during her bingo outing, police spokesman Ron Taitano said. The woman reported that she was at the Astumbo Community Center from 8 a.m. to 4 p.m. Sept. 2 playing bingo, Taitano said. She had \$8,000 in her purse but found the money missing when she returned home. Police have no suspects yet. Anyone with information about the crime is urged to call Guam Crime Stoppers at 477-HELP (4357).

HAGÁTÑA

Bill changes rules for teen-age drivers

A public hearing scheduled for 9 a.m. today at the Guam Legislature will feature Bill 636, which would change the way new drivers get driver's licenses. Under the bill:

▲ New drivers at least 15 1/2 years old would continue to first get a learner's permit and learn to drive with a licensed driver.

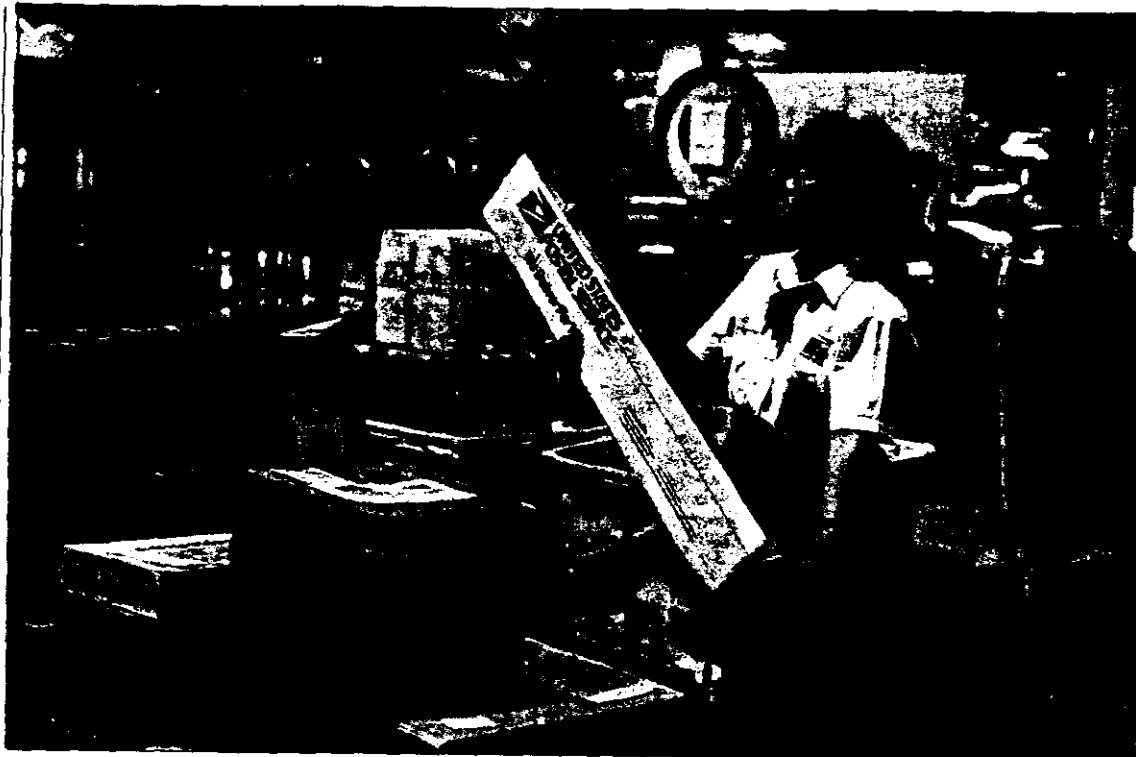
▲ After 50 hours of collision-and conviction-free driving, drivers at least 16 years old could graduate to an intermediate license if they pass a road test and pass a driver's education course. Intermediate drivers younger than 18 would have to be with a parent or guardian if driving between 10 p.m. to 6 a.m. week-nights and midnight to 6 a.m. weekends. Intermediate drivers older than 18 must be with a licensed driver 21 years or older when driving from midnight to 6 a.m. nightly.

▲ After 12 consecutive months without a collision or conviction, an intermediate driver at least 18 years old could graduate to a full license.

Pacific Daily News

Clearing the record

We care about accuracy. If you would like to clear the record, call the Daily News at 477-9711, ext. 412.



Timothy D. Sofranko/Pacific Daily News

Neither rain nor airline strike: Rose Isezaki, a distribution and window clerk at the main Post Office in Barrigada, retrieves a parcel from the back mail room for a customer yesterday af-

ternoon. Parcels sent via air mail have been rerouted through military carriers during the Northwest Airlines strike. Officials said there should be no delay in receiving or sending mail.

Military brings Guam's mail

By Amy Tatko

Pacific Daily News

With no end in sight to the Northwest Airlines strike, the U.S. Postal Service has found alternate carriers to deliver parcel mail to Guam.

There is no backlogged mail waiting to get to Guam, according to Roberta Balajadia, a local Postal Service customer service supervisor.

There also should not be any delays in delivering off-island mail to Guam, she said.

"As Andersen (Air Force Base) gets it, we get it. It's not sitting anywhere," Balajadia said.

The first military delivery of mail, approximately nine tons of mostly parcels, arrived at Andersen on Sat-

urday aboard a regularly scheduled cargo flight. Local postal workers delivered the mail to island addresses on Tuesday, Balajadia said.

"We have a standing agreement with the United States Postal Service that if they have large sums of mail that come through, especially around the holidays, that need to be brought in, we will work with them, and we just carried that over to this situation," said Staff Sgt. Steve Ball, an Air Force spokesman at Andersen.

Although the Postal Service reported no delays in mail service, another Air Force cargo flight carrying mail was scheduled to arrive yesterday but did not, Ball said.

That flight is expected to arrive sometime today, he said.

Letter mail to Guam comes through Honolulu and is normally carried by both Northwest and Continental airlines, Balajadia said.

Continental is now carrying all of the mail — letter and parcel — dispatched in Honolulu, according to Anna Ulloa, the airline's local marketing and sales manager.

Postal Service officials off-island decided to ask the military to help with parcel mail during the Northwest strike, Balajadia said.

Military flights will continue to bring packages from Travis Air Force Base in California as long as the Postal Service deems their help necessary, Ball said.

As Northwest continues to negotiate a pilots contract, local flights have been canceled through Sun-

day, according to station manager Peter Ewert.

Passengers are being re-booked on other flights, he said.

Ewert said he did not know when the strike would end.

"I'm listening to the radio during the day out here, just hoping that a decision will be reached soon," he said.

Negotiators for Northwest and its striking pilots met again with a federal mediator and a Clinton administration official.

Presidential aide Bruce Lindsey remained with negotiators, trying to help a mediator find a way of ending the strike in its 12th day.

The Associated Press contributed to this report.

Public hearing today on drugs, prison

By Leo Babauta

Pacific Daily News

About \$2 million now being spent on senators should be used to build a 24-hour drug rehabilitation center, one senator said.

Bill 736 proposes to do just that. The bill would cut the Legislature's budget by \$2.1 million for the next fiscal year, which starts in October. The savings would build a drug rehabilitation center as well as pay the salary of a government drug czar.

"I don't believe Guam has a full-time, dedicated, 24-hour treatment center for ice," said Sen. Mark Forbes, referring to the drug crystal

methamphetamine. The Sinajana Republican is the author of the bill. "You can't wage a war on ice without a place for people to go to get help and to be given the opportunity to kick the habit."

The bill would establish the Office of the Drug Eradication and Treatment Coordinator, using \$100,000 to hire someone to coordinate drug treatment, education and enforcement on Guam. The drug coordinator would:

▲ Plan and coordinate the use of federal anti-drug funds;

▲ Lead a committee to coordinate drug treatment, education and enforcement;

▲ Create a long-term plan to deal with the drug problem on Guam.

Bill 736 is scheduled for a public hearing today, along with Bill 737, which would allow a private U.S. prison company to build and operate a new 400-bed prison in Mangilao.

Forbes, also the author of Bill 737, said the government can't afford to borrow money for a new prison. Although the Department of Corrections is scheduled to start building a \$3.5 million, 80-bed addition to the prison soon, Forbes said that won't end prison crowding.

He said a new prison is needed, and his bill would allow the Department of Corrections to lease a prison

WHAT'S NEXT

A public hearing on Bill 736, which would pay for a drug rehabilitation center, and Bill 737, which would build a new prison, is scheduled for 10 a.m. today in the conference room of Sen. Mark Forbes at the Legislature building in Hagåtña.

built and run by a prison company. There are various ways this could be done, but any contract would have to be approved by the Legislature.

**FISCAL NOTE
BUREAU OF BUDGET AND MANAGEMENT RESEARCH**

Bill No. 736 (COR) Date Received 9/11/98
 Amendatory Bill YES NO Date Reviewed 9/14/98
 Department/Agency Affected: I Liheslaturan Guahan
 Department/Agency Head: Honorable Antonio R. Umpingco, Speaker
 Total FY appropriation to Date: \$12,950,000.00
 Bill Title (Preamble): AN ACT TO REDUCE THE LEGISLATIVE BUDGET FOR THE
 UPCOMING FISCAL YEAR AND TO USE THE SAVINGS TO FUND A DRUG
 REHABILITATION CENTER AND COORDINATE DRUG INTERVENTION AND
 REHABILITATION EFFORTS AND FOR OTHER PURPOSES.

Change in Law: Not applicable.

Bill's Impact on Present Program Funding:

Increase Decrease Reallocation No Change
 Bill is for: Operations Capital Improvement Other-

FINANCIAL/PROGRAM IMPACT

ESTIMATED SINGLE-YEAR FUND REQUIREMENTS (Per Bill)

PROGRAM CATEGORY	GENERAL FUND	OTHER	TOTAL
<u>I Liheslaturan Guahan</u>	<u>\$12,900,000</u>		<u>\$12,900,000</u>

ESTIMATED MULTI-YEAR FUND REQUIREMENTS (Per Bill)

FUND	1st	2nd	3rd	4th	5th	TOTAL
GENERAL FUND	<u>\$12,900,000</u>					<u>\$12,900,000</u>
OTHER						
TOTAL	<u>\$12,900,000</u>					<u>\$12,900,000</u>

FUNDS ADEQUATE TO COVER INTENT OF THE BILL? YES/NO - IF NO, ADD'L AMT REQUIRED 1/
 AGENCY/PERSON/DATE CONTACTED: _____

ESTIMATED POTENTIAL MULTI-YEAR REVENUES

FUND	1st	2nd	3rd	4th	5th	TOTAL
GENERAL FUND	<u>N/A</u>					<u>N/A</u>
OTHER						
TOTAL						

ANALYST William P. Umpingco DATE 9/15/98
 DIRECTOR JOSEPH E. RIVERA DATE SEP 15 1998
 Acting Director

Footnotes: 1/ See attached comments.

Comments to Bill No. 736 (COR)

Bill No. 736 intends to reduce the legislative budget for the upcoming fiscal year and to use the savings to fund a drug rehabilitation center and coordinate drug intervention and rehabilitation efforts. The Bill provides for an appropriation of \$10,800,000 from the General Fund to the I Liheslaturan Guahan, a reduction of \$2,150,000 from the current annual appropriation levels of \$12,950,000 for the I Liheslaturan Guahan for Fiscal Years 1998 and 1999.

It is the intent of I Liheslaturan Guahan to direct this savings to address Guam's drug crisis. As such, the sum of \$2,100,000 is to be reallocated for the following purposes cited under Section 4 and 5 of the Act: Section 4 appropriates \$2,000,000 from the General Fund to the Department of Mental Health and Substance Abuse to establish a twenty-four hour residential drug treatment facility in Guam to be named "Diaz House"; and Section 5 appropriates \$100,000 from the General Fund to the Office of the Governor for purpose of establishing the Office of the Drug Eradication and Treatment Coordinator, otherwise designated as Guam's Drug Czar.

The Bureau was unable to obtain comments from the agencies involved to ascertain the adequacy and impact of the appropriations relative to the proposed measure due to the time constraints placed on the review of this legislation to meet its scheduled legislative session date.

It should be noted that the Bill No. 736 although notes in its preamble, "to reduce the legislative budget for the upcoming fiscal year", it does not specifically state in the Act for what fiscal year. The Act should identify for the operations of the I Liheslaturan Guahan for "Fiscal Year 1999". Additionally, Bill 736 reduces the I Liheslaturan Guahan's appropriation by \$2,150,000 but reallocates only \$2,100,000 of the appropriation, a difference of \$50,000 which was not allocated.